



**Board of Supervisors  
County of Louisa  
Monday, October 20, 2025  
Louisa County Public Meeting Room  
5:00 PM**

**CALL TO ORDER - 5:00 P.M.**

Mr. Adams called the October 20, 2025, meeting of the Louisa County Board of Supervisors to order at 5:00 p.m.

Attendee Name	Title	Status	Arrived
Tommy J. Barlow	Mountain Road District Supervisor	Present	5:00 PM
Fitzgerald A. Barnes	Patrick Henry District Supervisor	Present	5:00 PM
Christopher C. McCotter	Cuckoo District Supervisor	Present	5:00 PM
H. Manning Woodward, III	Louisa County Supervisor	Present	5:00 PM
R. T. Williams	Jackson District Supervisor	Present	5:00 PM
Duane A. Adams	Mineral District Supervisor	Present	5:00 PM
Rachel G. Jones	Green Springs District Supervisor	Present	5:00 PM

**Others Present:** Christian Goodwin, County Administrator; Chris Coon, Deputy County Administrator; Wanda Colvin, Deputy County Administrator/Director of Finance; Patricia Smith, County Attorney; William Newman, Assistant County Attorney; Alexandra Stanley, Executive Assistant/Deputy Clerk; and Scott Raettig, Director of Information Technology

**CLOSED SESSION**

On the motion of Mr. Barlow, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to enter Closed Session at 5:00 p.m. for the purpose of discussing the following:

1. In accordance with §2.2-3711 (A)(3), discussion or consideration of the acquisition of real property for a public purpose, or of the disposition of publicly held real property, where discussion in an open meeting would adversely affect the bargaining position or negotiating strategy of the public body; and
2. In accordance with §2.2-3711(A)(8), consultation with legal counsel employed or retained by a public body regarding specific legal matters requiring the provision of legal advice by such counsel.

**REGULAR SESSION**

On the motion of Mr. Williams, seconded by Mr. Barnes, which carried by a vote of 7-0, the Board voted to return to Regular Session at 6:00 p.m.

**RESOLUTION - CERTIFICATION OF CLOSED SESSION**

Voter	Role	Vote
Tommy J. Barlow	Voter	Yes/Aye
Fitzgerald A. Barnes	Seconder	Yes/Aye

R.T. Williams, Jr.	Mover	Yes/Aye
Christopher C. McCotter	Voter	Yes/Aye
Duane A. Adams	Voter	Yes/Aye
Rachel G. Jones	Voter	Yes/Aye
H. Manning Woodward, III	Voter	Yes/Aye

On the motion of Mr. Williams, seconded by Mr. Barnes, which carried by a vote of 7-0, the Board voted to adopt the following resolution:

**WHEREAS**, the Louisa County Board of Supervisors has convened a Closed Meeting this 20<sup>th</sup> day of October 2025, pursuant to an affirmative recorded vote and in accordance with the provisions of the Virginia Freedom of Information Act; and

**WHEREAS**, §2.2-3712 of the Code of Virginia requires a certification by the Louisa County Board of Supervisors that such closed meeting was conducted in conformity with the Virginia Law.

**NOW, THEREFORE BE IT RESOLVED** on this 20<sup>th</sup> day of October 2025, that the Louisa County Board of Supervisors does hereby certify that, to the best of each member's knowledge, (i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (ii) only such public business matters as were identified in the motion convening the closed meeting was heard, discussed or considered by the Louisa County Board of Supervisors.

#### **ADMINISTRATIVE ITEMS - 6:00 P.M.**

#### **INVOCATION**

Mr. McCotter led the invocation, followed by the Pledge of Allegiance.

#### **ADOPTION OF AGENDA**

On the motion of Mr. Williams, seconded by Mr. Barnes, which carried by a vote of 7-0, the Board voted to adopt the agenda, as amended, with the following changes:

- Added a presentation from the Resource Council to Information/Discussion Items
- Removed Adopting the Louisa County Public Outdoor Art Program Policy and Adopting the Sign Implementation Plan from Consent and Added it to Information/Discussion Items

#### **MINUTES APPROVAL**

#### **Board of Supervisors Regular Meeting Minutes – October 6, 2025**

On the motion of Mr. Barnes, seconded by Mr. McCotter, which carried by a vote of 7-0, the Board voted to approve the minutes from the October 6, 2025, regular meeting.

#### **BILLS APPROVAL**

**Resolution – To Approve the Bills for the First Half of October 2025**

On the motion of Mr. Barnes, seconded by Mr. McCotter, which carried by a vote of 7-0, the Board adopted a resolution approving the bills for the first half of October 2025.

**CONSENT AGENDA ITEMS**

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to adopt the Consent Agenda items for October 20, 2025, as follows:

1. Resolution – Authorizing a Pass Through Appropriation to the Louisa County Airport for State Aviation Funding
2. Resolution – To Proceed with the Airport Paving Capital Project
3. Resolution – Authorizing a Pass Through Appropriation to the Louisa County Airport for State Aviation Funding
4. Resolution – Authorizing a Pass-Through Appropriation to Juvenile Probation for VJCCA
5. Resolution – Honoring the Life and Service of Mozell Lee Booker
6. Resolution – To Procure and Purchase a New Bulldozer for the Louisa County Landfill
7. Resolution – Approving a Letter of Support for Additional State Transportation

**RECOGNITIONS**

(None)

**PUBLIC COMMENT PERIOD**

Chairman Adams opened the public comment period.

Mr. Keenan Dakota, Mountain Road District, proposed establishing a community pavilion for item exchange, with volunteers assisting weekly cleanup using a county dumpster.

Ms. Vicky Harte, Louisa District, raised concerns about Louisa's water supply, referencing low James River levels and asking whether current storage tanks can support approved data centers. She requested County documentation assuring a stable water supply for residents.

With no one wishing to speak, Chairman Adams closed the public comment period.

**INFORMATION/DISCUSSION ITEMS****Presentation – VACo Achievement Award**

Mr. Jeremy Bennett (VACo) presented the County's 9th VACo Achievement Award for the Enhanced Tourism Program. Mr. Bennett highlighted Louisa's innovation and efficiency. Ms. Cindy King (County of Louisa) described program elements including partnerships, grant-style support, marketing analytics, and a Tourism Ambassador Program. Chairman Adams and Mr.

Woodward commended Ms. King's leadership.

### **Presentation – Louisa Arts Center**

Ms. Karen Welch, Executive Director, presented the FY2025 Annual Report. Highlights included \$419,000 income (+3%), nine sold-out shows, expanded scholarships, 2,500 students reached via the Arts Bus, and enhanced collaborations with local groups. Future goals: maintain ticket prices under \$50, continue ADA upgrades, and introduce new performances such as Matilda and A Christmas Carol.

### **Discussion – Landfill Usage Expansion**

Mr. Coon provided a detailed overview of current landfill operations, projected capacity, and planning for expansion, noting that population and industrial growth continue to drive increased waste generation countywide. The landfill currently receives an average of 22,819 tons per year, representing an annual growth rate of approximately 4.62%, with a notable 16.99% increase recorded from 2023 to 2024.

He reported that Cells 2 and 3 are projected to reach capacity by approximately 2031, based on current waste inflow trends. To address this, the County is planning the next expansion phase with Cells 4A and 4B:

- Cell 4A will horizontally fill the space between existing closed and active cells.
- Cell 4B will vertically build 60 feet above Cell 4A and Permit 194, together providing a combined capacity of approximately 1.78 million tons—sufficient for 34 years with continued growth, or 53 years without additional growth.

Mr. Coon outlined the estimated total cost of \$2.8 million for construction, permitting, and compliance related to Cell 4. Funding will come through the County's Capital Improvement Program (CIP) with annual allocations and inflation reserves. He stated that no significant operational or tipping fee impacts are expected, as existing infrastructure and haul distances will continue to maintain efficiency. The primary cost drivers include waste volume, composition, and evolving regulatory compliance standards.

He also discussed the regulatory and permitting timeline, explaining that permitting, groundwater monitoring, engineering design, and DEQ review typically take five to six years. Early planning and coordination are essential to avoid any service disruptions in waste management. Mr. Coon highlighted that the Virginia Department of Environmental Quality (DEQ) is proposing increased setback and buffer requirements for new or expanded cells. However, the DEQ's upcoming Permitting Enhancement and Evaluation Platform (PEEP) should help streamline review timelines.

The presentation also covered contingency planning and alternative measures. Mr. Coon noted that while out-of-county disposal remains a possible fallback option, it is cost-prohibitive and would only be used as a temporary measure. The County will also evaluate other alternative waste management approaches to ensure long-term sustainability.

In summary, the expansion plan for Cells 4A and 4B provides up to five decades of additional capacity depending on growth rates. Looking beyond Cell 4, future expansion will require newly

permitted land acquisition and close coordination with DEQ under evolving environmental regulations.

Mr. Coon emphasized the importance of proactive planning, early permitting, and stakeholder engagement to ensure uninterrupted solid waste disposal services for Louisa County.

The Board discussed the timeline, funding strategy, and long-range planning implications, offering feedback and expressing support for continuing forward with the proposed expansion. Chairman Adams thanked Mr. Coon for his comprehensive presentation and affirmed the Board's commitment to sustainable landfill management for future county needs.

### **Discussion – Revenue Committee Update**

Ms. Wanda Colvin provided an update on the recent work of the Revenue Committee, focusing on potential new revenue sources, existing allocations, and planning strategies related to the County's financial future. She noted that the Committee has been actively reviewing projected revenues associated with anticipated data center development, along with the County's long-term debt management and capital commitments. The presentation included a payment comparison analysis, highlighting the relationship between current debt service levels and future revenue opportunities to ensure the County maintains fiscal balance while continuing to meet service demands.

A major component of the discussion centered on planning for the use of future data center revenues, which are expected to provide a substantial new funding stream over the coming years. To guide that process, Ms. Colvin proposed conducting a community survey to solicit public input on priority areas for investment. The proposed survey will ask residents to rank several potential initiatives, including:

- Road Projects
- Rural Preservation Efforts
- Recreation Projects
- Utilities Maintenance and Improvements (Water, Sewer, etc.)
- Water Quality Management for Lake Anna
- Tax Reductions or Rebates
- Capital and Infrastructure Projects (Schools, Public Safety, Courts, etc.)
- Other initiatives as identified by respondents

Ms. Colvin also reviewed the Committee's ongoing focus on committed allocations, emphasizing that fiscal responsibility and transparency remain top priorities as the County plans for both near-term projects and long-range infrastructure investments.

In her closing remarks, Ms. Colvin outlined the next steps for the Committee, including continued analysis of debt capacity, refinement of capital priorities, and preparation for the April 7, 2025, financial planning session, where preliminary findings and recommendations will be presented for further Board consideration.

The Board expressed appreciation for the Committee's comprehensive review and the proactive approach to planning future revenues.

Chairman Adams thanked Ms. Colvin for her presentation and for the Committee's ongoing efforts to maintain Louisa County's strong fiscal position while preparing for sustainable economic development.

### **Resolution – Adopting the Louisa County Public Outdoor Art Program Policy**

The Board discussed the proposed Louisa County Public Outdoor Art Program Policy, which had been reviewed and recommended by the Tourism Advisory Committee. Discussion centered on the policy's structure, the review and approval process for art displays, and the overarching goals of promoting tourism and community engagement through public art.

Several members noted that while advisory groups and staff would oversee the program's administration and selection process, the Board of Supervisors would retain final authority over what artworks are displayed on County property or in County-sponsored spaces, ensuring that any installations reflect the values and character of Louisa County.

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to adopt the Louisa County Public Outdoor Art Program Policy as recommended by the Tourism Advisory Committee. The Board directed staff to implement the policy in coordination with the Tourism Advisory Committee, ensuring that public art is used to enhance community aesthetics, support tourism objectives, and celebrate the character and creativity of Louisa County.

### **Resolution – Adopting the Sign Implementation Plan**

Mr. Barnes requested that the Louisa County Sign Implementation Plan be removed from the Consent Agenda for further discussion prior to Board action.

Staff provided an overview of the proposed Plan, which establishes a phased, County-wide approach to installing gateway, wayfinding, and event signage intended to promote visitor exploration, enhance community aesthetics, and ensure safe travel throughout Louisa County. The Plan outlines general design concepts, implementation phases, and maintenance recommendations for various types of signage, including gateway entrances, roundabouts, and public event locations.

During discussion, Mr. Barnes noted that the renderings included in the draft plan should not be considered final versions, and suggested that the design elements be refined through future discussion and feedback. Staff confirmed that the current renderings were conceptual only, serving as a starting point for design development and community input on how the County's gateway and wayfinding signs should ultimately appear.

Board members agreed that the overall plan was well developed, providing a clear framework for phased implementation, funding, and design review. It was reiterated that final design approvals would return to the Board for consideration prior to installation.

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to approve the Louisa County Sign Implementation Plan, excluding the conceptual images included in the draft document.

**UNFINISHED BUSINESS**

(None)

**NEW BUSINESS/ACTION ITEMS****Resolution – To Adopt the County’s 2026 Legislative Platform**

The Board was presented with the draft 2026 Louisa County Legislative Platform, outlining the County’s top legislative priorities for the upcoming Virginia General Assembly session. The draft platform included key issues such as rural preservation, broadband expansion, state funding levels, and local flexibility, as well as items specific to Louisa County’s needs including hydrilla treatment, buoy maintenance, and harmful algae bloom mitigation on Lake Anna.

Mr. Goodwin explained that the legislative platform serves as the County’s formal statement of priorities for use during meetings with legislators and advocacy partners throughout the General Assembly session.

The Board discussed the hydrilla treatment and buoy maintenance sections in detail. Members noted the growing costs of Lake Anna Advisory Committee (LAAC) operations and the need for state funding support for aquatic weed mitigation and navigational safety. There was agreement that these items should remain highlighted in the final version due to their ongoing regional significance and environmental impact.

During review, several members suggested editorial refinements to improve clarity and focus, particularly regarding the presentation of local fiscal and regulatory issues. After discussion, the Board approved the proposed list of priorities with amendments, and directed staff to finalize the document for adoption and distribution.

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to adopt the County’s 2026 Legislative Platform, with amendments to include specific cost estimates for buoy maintenance and hydrilla mitigation in the final version.

**Resolution – To Approve a Performance Agreement with Virginia Economic Development Partnership Authority (VEDP)**

Mr. Wade provided the Board with a brief overview of the Performance Agreement between the County of Louisa and the Virginia Economic Development Partnership Authority (VEDP). He explained that the agreement formalizes the local grant reporting processes related to the previously announced Amazon Data Services, Inc. (AWS) capital investment project in Louisa County.

Mr. Wade noted that the General Assembly of Virginia established the Cloud Computing Cluster Infrastructure Grant Fund (Code of Virginia §59.1-284.42), which provides grants to qualifying data center companies meeting certain capital investment and job creation benchmarks. Under this program, the Commonwealth’s grant funding must be matched two-to-one by the locality in which the project is located.

He clarified that Louisa County had already entered into an Economic Development Local Performance Agreement (EDLPA) with AWS on November 28, 2023, which outlines the County's local grant commitments that satisfy the required match. The new agreement with VEDP simply establishes local reporting procedures and does not create any additional payment obligations or modify the existing terms of the County's agreement with AWS.

After brief discussion, the Board expressed support for formalizing the arrangement to maintain compliance with the state's grant requirements while ensuring that local obligations remain consistent with the prior EDLPA.

On the motion of Mr. Barnes, seconded by Ms. Jones, which carried by a vote of 7-0, the Board voted to approve the performance agreement.

## **REPORTS OF OFFICERS, BOARDS AND STANDING COMMITTEES**

### **Committee Reports**

Mr. McCotter reported on the Lake Anna Advisory Committee.

### **Board Appointments**

(None)

### **County Administrator's Report**

Mr. Goodwin provided the Board with his report, which included updates on departmental operations, project progress, and upcoming events. He highlighted several ongoing County initiatives and noted that all departments had submitted their monthly performance and activity reports for review. Mr. Goodwin reviewed recent and upcoming community and County events, recognizing staff efforts across multiple departments for their continued professionalism and service.

### **PUBLIC HEARINGS**

(None)

### **ADJOURNMENT**

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to adjourn the October 20, 2025, meeting at 7:32 p.m.

BY ORDER OF:  
DUANE A. ADAMS, CHAIRMAN  
BOARD OF SUPERVISORS  
LOUISA COUNTY, VIRGINIA